



## COLUMBIA RIVER INTER-TRIBAL FISH COMMISSION

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April 28, 2005

Steve Wright  
Administrator and CEO,  
Bonneville Power Administration  
P.O. Box 3621  
Portland, OR 97208-3621

Dear Mr. Wright:

The Columbia River Inter-Tribal Fish Commission and its member tribes have been working diligently with other fish and wildlife co-managers through the Columbia Basin Fish and Wildlife Authority (CBFWA) process to develop costs for implementing the Biological Opinions under the ESA and the Northwest Power and Conservation Council's Columbia River Basin Fish and Wildlife Program, developed pursuant to the Northwest Power Act.

We have worked in good faith to develop detailed cost estimates for implementing both of these activities. The report developed by the CBFWA workgroup represents the best information available on BPA's future fish and wildlife costs. CRITFC endorses the attached CBFWA report. The CBFWA workgroup recommended that BPA ramp up its funding during the next rate case from \$186 million in FY 2006 to \$240 million in FY 2009.

The Council Fish and Wildlife Program and the FCRPS Biological Opinions rely heavily on improving habitat as off-site mitigation for the dams. These efforts are especially important for the Columbia Basin Treaty tribes. Our tribes have voluntarily imposed severe restrictions on their treaty-reserved fisheries to assist in rebuilding wild populations of salmon and steelhead. This action was taken based on the expectation that other relevant parties would also take actions to share the burden of wild stock conservation. The tribes are still waiting for these actions, particularly in the area of habitat protection and improvement. Improving habitat is the only way to rebuild to sustainable, harvestable levels those wild runs that presently constrain treaty fisheries.

Implementing the subbasin plans in the Council Program would provide protection for more than 48,000 acres of habitat; improvements to more than 1,300 miles of streams; enhancement activities on more than 75,000 acres of habitat; and, correcting passage problems at more than 1,200 diversions and culverts.

An aggressive implementation schedule has the lowest biological risk. There are a number of listed species that are declining and at risk of extinction; improving habitat is critical for their survival. Implementing these actions quickly will save money in the long run. The costs of acquiring land or easements for riparian habitat are going up very

fast in Eastern Washington. These efforts will also provide thousands of jobs in rural and tribal communities.

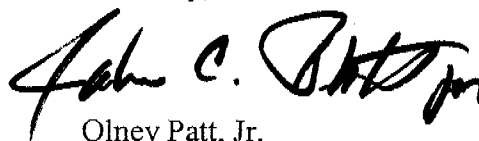
Our analysis shows that at the current funding levels, it would take more than 70 years to implement the Council's Program and Biological Opinions. Even BPA high case would take more than forty years to implement this habitat work. This is unacceptable to us. It means the extinction of salmon and steelhead runs and further losses to tribal culture and religion. The BPA alternatives would make it impossible to meet the Council's goal of rebuilding salmon and steelhead to five million fish returning above Bonneville Dam by 2025.

We calculate that the increased costs of fully implementing the Program and ESA represents about \$1 per month for the average residential consumer served by utilities that buy all of their power from BPA. If BPA does not use its borrowing authority for land and water acquisitions the impacts would be \$1.60 per month. The impacts on customers served by utilities that don't buy all of their power from BPA would be smaller.

We have also attached detailed comments on implementing the Council Program and the FCRPS Biological Opinions. CRITFC also endorses the comments by the Yakama Nation on providing adequate funding for fish and wildlife. We have also attached the resolution adopted by the Affiliated Tribes of Northwest Indians that calls for fully funding the Council Program and FCRPS Biological Opinion. If you have questions, please contact Mr. Rob Lothrop at 503-731-1291.

The Federal government plays an important role as the Trustee for the tribes under our treaties with the United States. It is critically important that you provide adequate funding to meet the federal government's responsibilities.

Sincerely,

A handwritten signature in black ink, appearing to read "Olney C. Patt, Jr.", written in a cursive style.

Olney Patt, Jr.  
Executive Director

# Columbia River Inter-Tribal Fish Commission Comments on BPA's Power Function Review

April 29, 2005

## **Summary**

CRITFC is providing comments to BPA on the Power Function Review (PFR). This process is intended to determine the costs of BPA programs for the BPA rate case that will determine BPA revenues for Fiscal Years 2007 through 2009.

CRITFC has been working with other fish and wildlife managers through a workgroup of the Columbia Basin Fish and Wildlife Authority to develop the costs to fully implement the Council Program and the Federal Columbia River Power System (FCRPS) Biological Opinions.

As these comments are due, the CBFWA report is going through consent review; it has been approved by the state fish and wildlife agencies in Idaho, Montana, Oregon, and Washington and all of the Columbia Basin Indian tribes, except the Coeur d'Alene and Kalispell tribe. It is our understanding that CBFWA is working with these tribes to address suggested changes.

CRITFC endorses the CBFWA workgroup recommendation that BPA ramp up its funding during the next rate case from \$186 million in FY 2006 to \$240 million in FY 2009:

\$186 million in FY 2006,  
\$200 million in FY 2007,  
\$225 million in FY 2008,  
\$240 million in FY 2009.

## **Benefits from fully implementing the Council Program**

These funding levels will put BPA on a path to complete implementation of most of the Council's Program during the next ten years. This is an essential first step in meeting the Council's rebuilding goals for salmon and steelhead.

Implementing the subbasin plans in the Council Program would provide protection for more than 48,000 acres of habitat; improvements to more than 1,300 miles of streams; enhancement activities on more than 75,000 acres of habitat; and, correcting passage problems at more than 1,200 diversions and culverts.

An aggressive implementation schedule has the lowest biological risk and save money. There are a number of listed species that are currently declining; some are at risk of extinction. Improving habitat is critical for their survival. Implementing these actions quickly will save money in the long run. The costs of acquiring land or easements for riparian habitat are going up very fast in Eastern Washington.

Implementing the subbasin plans will also provide thousand of jobs in rural and tribal communities in eastern Washington and Oregon and in Idaho and Montana.

**BPA's funding alternatives are inadequate:**

Under BPA's low alternative, it would take 71 years to implement the subbasin plans and other parts of the Council's Program. This is unacceptable to CRITFC—it would mean the extinction of a number of salmon runs.

Under BPA's high case, at \$174 million per year, it would take 40 years to implement the subbasin plans and other measures in the Council Program. This is also unacceptable and does not come close to meeting the goals of the Columbia River Basin Fish and Wildlife Program.

The Council's goal is to increase total adult salmon and steelhead runs above Bonneville Dam by 2025 to an average of 5 million annually in a manner that supports tribal and non-tribal harvest. At the pace BPA is proposing, it won't implement the Council's current subbasin plans until 2045!

**Specific Comments**

**CBFWA Cost Estimates**

The CBFWA workgroup has developed the most detailed estimates available on the costs of implementing the NPCC Fish and Wildlife Program and the FCRPS Biological Opinions. No other organization has developed cost estimates for implementing these responsibilities under the Northwest Power Act and the Endangered Species Act. The workgroup sought comments from all of the interested parties. The NPCC staff provided questions and sought clarification of issues; these have been addressed in the final report. BPA and utilities provided no alternative assumptions or costs.

In BPA's response to CBFWA dated April 22, 2005, Greg Delwiche wrote:

Let me first acknowledge the considerable effort invested by Columbia Basin Fish & Wildlife Authority (CBFWA) members and staff to develop an estimate of future program implementation costs based on subbasin plans. Your input will be among the many comments BPA will receive during the Power Function Review (PFR), convened by the Power Business Line, to examine BPA's program levels and discuss the policy choices that will influence future agency program costs.

We question why the only detailed cost estimate for implementing BPA's responsibilities will be treated as "input" among the many comments BPA receives.

## **BPA Responsibility**

In the same letter BPA contends that it is not responsible for the full implementation of the subbasin plans in the NPCC Fish and Wildlife Program:

Because the causes of fish and wildlife decline within individual subbasins go well beyond the impacts of the existence and operation of the federal hydrosystem, it is inappropriate to sum-up all future potential subbasin mitigation strategy costs and attribute these to a category of potential BPA "offsite mitigation" responsibilities. Consequently, we believe the funding estimates you have provided perpetuate a point-of-view: that the fundamental function of subbasin plans is to guide only BPA spending.

CRITFC views this issue in the context of the Northwest Power Act. Under Section 4(h)(10) of the Act, BPA must use its fund consistent with the Council Program. The Act also requires that BPA, the Corps of Engineers, the Bureau of Reclamation, and the Federal Energy Regulatory Commission must also take the Program into account at each relevant stage of decision making to the maximum extent practicable.

The NPCC Fish and Wildlife Program relies heavily on off-site habitat and production strategies to partially offset the mortality associated with mainstem passage and the loss of habitat caused by the dams. BPA is the only Federal agency with authority to fund these off-site mitigation activities under the Northwest Power Act.

In the mid-1980's the Council went through an extensive public decision process to identify the loss of salmon and steelhead. The study concluded that salmon and steelhead populations had declined by seven to fourteen million and that natural salmon runs were less than five percent of historical levels. The Council concluded that the dams were responsible for five to eleven million of the fish losses. The Council set an interim goal of "doubling the runs"—increasing populations from two-and-a-half to five million salmon and steelhead. The Council said it would reevaluate a higher goal once the interim target was achieved.

In 2000, the NPCC modified the Program goal to increase total adult salmon and steelhead runs above Bonneville Dam by 2025 to an average of 5 million annually in a manner that supports tribal and non-tribal harvest. This is the goal of the Program and relates directly to the losses associated with the hydroelectric system.

We have just received BPA's enclosure to the letter and have not completed a detailed review; however, it appears there is a misunderstanding about our position. BPA is not being asked to "restore all of the fish and wildlife affected by the development of any hydroelectric project."<sup>1</sup> Our position is based on achieving the NPCC goal of five million salmon and steelhead returning above Bonneville Dam. Doubling the salmon runs from 2.5 to five million is an increase of 2.5 million; this would mean rebuilding

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<sup>1</sup> Enclosure page 1.

about half of the fish populations lost under the low end of the NPCC determination of hydro responsibility and one-quarter of the hydro related losses at the high end of the NPCC range.

Under the Northwest Power Act, the BPA, the Bureau of Reclamation, the Corps of Engineers, and the Federal Energy Regulatory Commission are responsible for implementing the Program and achieving its goal. Again, BPA is the only agency with authority to implement the off-site measures under the Program.

BPA is not being asked “to mitigate where others are required to do so.”<sup>2</sup> Other entities would be responsible for addressing rebuilding above the five million fish goal in the Program. For example, the CBFWA budget for the subbasin plans does not assume BPA funding for actions on federal lands; Federal land managers, not BPA are assumed to implement these actions.

BPA’s enclosure lists the broad objectives of subbasin planning and states; “that the Council recognized that achieving these broad objectives is not the sole responsibility of the 2000 Fish and Wildlife Program or BPA alone and that the focus of the 2000 Program is limited to fish and wildlife affected by the development, operation, and management of the FCRPS.”<sup>3</sup> We agree that the subbasin planning effort attempted to integrate ESA and other activities. We also agree that “the focus of the 2000 Program is limited to fish and wildlife affected by the development, operation, and management of the FCRPS’ and believe that the goal of the Program reflects this focus.

The CBFWA workgroup could not determine whether full implementation of the subbasin plans would result in an increase in returns to five million salmon and steelhead. Fish and wildlife managers and the Council are currently working to aggregate the expected biological results from implementation of the plans.

CRITFC believes that it is unlikely that the funding levels recommended in the CBFWA workgroup report would result in salmon and steelhead returns that exceed the Council’s goal by 2009. Therefore, these funding levels will not exceed BPA’s responsibilities under the Program.

Therefore, CRITFC recommends that implementation of the subbasin plans precede with funding from BPA. If subsequent analysis or monitoring indicates that fish and wildlife populations are likely to exceed the goal for the Fish and Wildlife Program established by the Council, then the Council should initiate a rulemaking to address this issue.

### **Shifting BPA’s Responsibilities to Others**

BPA’s position appears to be an attempt to shift its clear legal responsibilities under the Northwest Power Act to state and local governments and private landowners. BPA appears to advocate that state and local governments should fund habitat programs or

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<sup>2</sup> Id. page 2.

<sup>3</sup> Id. Page 4

impose regulations to address the losses associated with the hydroelectric system and that landowners should fund the habitat restoration activities needed to offset the damage caused by the dams. These are the logical consequences of BPA position. While there are good public policy reasons for partnerships in implementing the habitat provisions and for increasing salmon runs to address the other causes of their decline, we do not believe that BPA's position is consistent with the Northwest Power Act.

### **Prioritization**

BPA's April 22<sup>nd</sup> letter appears to argue that BPA, the NPCC, and the fish and wildlife managers need to prioritize the activities in the subbasin plans before determining BPA's costs.

Clearly, the prioritization process is important. The region invests significant resources in this process. However, this work is not needed to size the overall level of effort needed to put BPA on the path to fully implement the NPCC Program.

### **Uncertainties in Fish and Wildlife Costs**

BPA expresses concerns about the uncertainties described in the CBFWA letter to BPA. Most of the uncertainties that BPA referred to reflect the fact that the subbasin plans did not include detailed management plans and three-year budgets. Fish and wildlife managers would welcome comments from BPA on better assumptions and costs that should be included.

We also urge BPA to review the attached detailed report developed by the CBFWA workgroup. The section on uncertainties lists a number of factors that could significantly increase BPA's costs during the next rate period.

### **Costs and Rate Impacts**

The BPA enclosure appears to be based on an early version of the CBFWA workgroup cost analysis. For example, BPA cites a cost of \$460 million per year with no BPA borrowing; the current report has costs of \$309 million during the rate period. We would like to discuss these issues once BPA has had an opportunity to review the attached report.

### **Hatchery Reform**

BPA has assumed approximately \$250,000 per year to implement the hatchery reforms identified in the HGMP and APRE processes. This issue has not received much attention in the Power Function Review.

We have developed an initial cost estimate based on the mid-point of the cost range indicated for the "reform" action.

## Estimated Costs for Hatchery Reform (\$millions)

Province	Expense	Capital
Estuary	\$11.825	\$24
Lower Columbia	\$42.125	\$114
Gorge	\$37.125	\$43
Plateau	\$7.500	\$ 74
Blue Mountain	\$5.775	\$ 26
Mountain Snake	\$15.175	\$ 56
Columbia Cascade	\$10.350	\$ 3
	\$123	\$340

This estimate assumes:

- Facilities that cost less the \$1 million are considered Capital.
- The reform plans assume that recommended actions must have general agreement.
- We have attempted to remove duplicate actions.
- As a general observation, O&M costs of new facilities are not fully represented and in many cases are not even included. Thus, the expense portion is low.

### Foregone Revenue

As part of the Power Function Review, BPA has estimated the costs of foregone revenue associated with the operation of the FCRPS. This estimate has been included in what the utility customers now refer to as “the river of costs”.

CRITFC has objected to BPA characterization of these costs in the past and our concerns continue. The Federal action agencies are required to operate the FCRPS to meet the Biological Opinion under the Endangered Species Act. BPA’s position to count foregone revenues is comparable to a private company reporting foregone profits because it had to follow Federal safety or environmental regulations.

### Foregone Salmon

The NPCC found that 5 to 11 million of the salmon lost each year (compared to the predevelopment period) were attributable to the hydroelectric system. Based on this estimate, the Columbia River Indian tribes and others have “foregone” 340 to 750 million salmon and steelhead since the dams were built.

Salmon and steelhead are invaluable to tribal culture and religion—we would not put a price on this loss. Non-tribal economists, on the other hand, would probably value the annual losses in the billions and the cumulative losses in the trillions of dollars.

We offer this observation to provide perspective and to reinforce the importance of the Federal government in honoring its treaty and trust obligations to the tribes.



## **CRITFC Recommendations**

CRITFC supports the recommendations in the CBFWA Fish and Wildlife Cost Report.

### **BPA needs to include adequate funds for fish and wildlife in its next rate case.**

- Implementation of the NPCC subbasin plans and including wildlife mitigation over a ten-year period will cost between \$1.5 and \$2 billion.
- The total cost to implement the Fish and Wildlife Program and associated ESA needs is estimated to be about \$240 million per year.
- Carrying out the subbasin plans would only accomplish between one-quarter and one-half of the habitat work needed in the tributaries of the Columbia and Snake Rivers.
- At the current BPA Integrated Program funding rate of \$139 million per year, it would take about 100 years to implement the NPCC Fish and Wildlife Program.

**Therefore, BPA should increase the amount of funds available for fish and wildlife activities to approximately \$240 million per year.**

**The fish and wildlife managers have developed realistic and reasonable cost estimates for the rate case period.**

- It takes some time to increase the rate of implementation.
- The 2002 rate case set BPA revenues with the intent of providing a fish and wildlife budget of \$186 million per year.

**Therefore, BPA should ramp up its Integrated Fish and Wildlife Program budget:**

- \$186 million in FY 2006;
- \$200 million in FY 2007;
- \$225 million in FY 2008;
- \$240 million in FY 2009.

**BPA should develop a more flexible capitalization policy to facilitate land and water acquisitions.**

- BPA's current policy on capitalization is unclear regarding the use of its borrowing authority to purchase land and water.
- BPA's interpretation of its policies has inhibited the implementation of the Fish and Wildlife Program.
- If BPA uses its borrowing authority for these kinds of purchases, the rate impacts of our recommendations are significantly reduced.

**Therefore, BPA should modify its capitalization policy to set up mechanisms to allow borrowing funds or the use of its borrowing authority to purchase land and water.**

**BPA should address the uncertainties in fish and wildlife costs in its rate case.**

- The fish and wildlife managers note that with the intent of providing these estimates of future budget needs, that these estimates do not incorporate numerous factors that may increase the needs, and that these budget targets are likely to be under-estimates of actual needs.
- In the previous rate case BPA used two means to address uncertainties: Cost Recovery Adjustment Clauses and revenue collection to meet more than the minimum need.

**Therefore, BPA should work with others to ensure its rates provide adequate fish and wildlife funding. BPA's rate provisions must ensure that it can adequately fund future additional fish and wildlife costs.**

**BPA must meet the goals of the Fish and Wildlife Program.**

- After considerable analysis, the NPCC adopted in 1987 an interim estimate of the hydropower (BPA) responsibility to fish and wildlife of 5 million returning adult salmon and mitigation for resident fish and wildlife.
- The Program also identifies specific goals for resident fish and wildlife mitigation to address the operation and construction of dams and inundation by reservoirs.
- The NPCC reaffirmed these responsibilities in adopting its amended Fish and Wildlife Program in 2000.
- Current numbers of returning salmon are approximately the same as they were when the NPCC adopted the interim goal 18 years ago.

**Therefore, the funding recommended by the fish and wildlife managers through FY 2009 is not likely to exceed costs necessary to achieve the Fish and Wildlife Program goals.**

**The Columbia Basin needs an Implementation Plan for fish and wildlife.**

- The subbasin plans do not, in many cases, identify clear numerical objectives or specific actions, schedules, or costs.
- Such information would provide a statement by those responsible for the fish and wildlife resources of how the resources might be more productively managed and would provide consistent guidance in a variety of decision processes, such as NPCC amendment processes, ESA recovery planning, annual budget development, activities on Federal lands, local land use planning, etc.

**Therefore, fish and wildlife managers, BPA, and the NPCC should work together to develop an implementation plan detailing the actions, schedule and costs needed to implement the Fish and Wildlife Program, and are committed to that effort.**

**Full implementation of the F&W Program and ESA activities will create economic benefits in tribal and rural areas.**

- Most of the fish and wildlife activities would be implemented in rural areas east of the Cascade Mountains creating jobs and additional economic activity.

- As fish and wildlife populations increase as a result of these BPA investments, east-side rural areas will experience increased fishing, hunting and related activities, also creating additional jobs and invigorating local economies.
- For those (residential) customers served by utilities purchasing all of their power from BPA the recommended budget levels would result in about a \$1 per month increase in their electric bill. The impact to those served by utilities that purchase less than their full requirements from BPA would be less.

**Therefore, BPA should recognize the benefits to rural and tribal communities from its investments in fish and wildlife.**

# **APPENDIX 1: CBFWA Workgroup Analysis of Future Fish and Wildlife Budget Needs in Support of the BPA Rate Case for FY2007 – FY2009**

April 25, 2005 [Draft]

## **Summary**

The staff of the Columbia Basin Fish and Wildlife Authority (CBFWA) has developed fish and wildlife costs for implementing the subbasin plans that were developed during the recent Northwest Power and Conservation Council (NPCC) effort. This effort is intended to identify future costs that BPA may need to include in its upcoming rate case. It should be noted that NOAA Fisheries and U.S. Fish and Wildlife Service did not participate in developing these estimates and neither endorse nor dispute the cost estimates and related materials.

This staff effort focused on identifying additional habitat and production costs to implement the subbasin plans. Staff has also compiled costs in the other categories of BPA's Integrated Program fish and wildlife efforts. The fish and wildlife managers recognize the considerable uncertainty in these estimates and may not be in consensus regarding the specific actions or locations implied in the subbasin cost estimates. An example of subbasins with detailed information used to develop cost estimates can be found in the Upper Columbia United Tribes (UCUT) proposal. In the Intermountain Province and Okanogan and Kootenai subbasins, UCUT compiled detailed budget estimates for 10 years based on specific management objectives and biological outcomes.

Current spending for fish and wildlife has averaged about \$134 million per year over the last four years. Staff estimates that the needs for additional monitoring and evaluation, research, information management coordination and administration, and mainstem work may increase by about \$9 million annually over the next several years. In addition, we have identified the ten-year costs of implementing the habitat and production strategies in the subbasin plans and wildlife plans at roughly \$1.9 billion. These funds would purchase: 13 additional or major enhancements to fish hatcheries in 11 subbasins; protection for more than 48,000 acres of habitat; improvements to more than 1300 miles of streams; almost 1600 miles of fence; enhancement activities on more than 75,000 acres of habitat; and, correcting passage problems at more than 1200 diversions and culverts.

The cost estimates, including the current program costs, equate to about \$240 million annually if the subbasin plans were implemented over a ten year period, \$170 million if implemented over 25 years, or about \$135 million if the region took 100 years to implement the draft subbasin plans. If BPA were not to use its borrowing authority, it would increase these annual costs to about \$310 million, \$200 million, or \$143 million, respectively. These estimated costs make no provision for inflation. Including inflation, FY2009 costs could be \$333 million. The region will need to determine the pace of

implementation to determine the annual costs for these fish and wildlife actions. These are significant amounts of money; however, for perspective it is important to note that the Columbia River Basin encompasses 269,000 square miles—about the size of France. Human activity has degraded most of this habitat over the past 150 years. The fish and wildlife managers share a continuing interest with BPA in seeking efficiencies in mitigation efforts to maximize on-the-ground benefits to fish and wildlife.

This paper describes the assumptions and methodology used to develop the fish and wildlife costs. The costs provided by the Upper Columbia United Tribes and others represent only those that they believe are the responsibility of the Bonneville Power Administration and were developed in a deliberative manner among the UCUT member staff.

## **Cost Methodology and Assumptions**

**Estimating Future Costs of the Fish and Wildlife Program.** Staff divided the current Fish and Wildlife Program projects among six broad categories of activities or budget “compartments” (see Table 1) and compiled the average spending over the last four Fiscal Years (FY2001 – FY2004). Based on the assumption that current spending is appropriate, these estimates of the current Fish and Wildlife Program spending form the basis of the estimates of future funding needs. Staff reviewed each budget category in Table 1 and identified future changes and work that might drive future budgets up or down. Approximate annual budget increases and decreases that might result from the “drivers” were estimated. The column, “Annual Net Change” in Table 1 summarizes the results. For the “Habitat” budget category staff assumed that future budget needs would be driven by the draft subbasin plans. The draft subbasin plans may identify additional fish production needs, as well. Additional discussion of the development of Table 1 is provided in Appendix A.

**Costs to Implement the Draft Subbasin Plans.** The work group compiled the estimated ten-year costs to implement the draft subbasin plans based on subbasin cost estimates from two sources: 26 submitted by subbasin planners and one from NPCC staff. The costs cover activities that might reasonably be accomplished over a ten-year period. Most of the cost estimates are based on detailed unit costs to carry out specific strategies on designated amounts of acreage or stream miles. The fish and wildlife managers recognize the considerable uncertainty in these estimates and may not be in consensus regarding the all of the specific actions or locations implied in the subbasin cost estimates. In total, the subbasins for which, staff has received detailed cost estimates cover about one-half of the area of the entire Columbia River Basin. Table 2 summarizes the sources and status of the subbasin plan cost estimates.

For each subbasin, staff assigned the detailed cost estimates received to the categories identified in Table 1. As expected, habitat and fish production are the major costs to implement the draft subbasin plans. Summaries of the detailed costs submitted for each subbasin plan are provided in Appendix B.

Staff compiled subbasin plan costs for each province and extrapolated the cost to encompass the entire province on an approximate area basis when necessary to account for subbasins lacking estimates (Table 3). The extrapolation factors used are shown in Table 3. We assumed that the other (non-habitat and production) costs were included elsewhere in Table 1 and were not included here. Approximately \$325 million in costs from the draft subbasin plans (largely for additional assessments, research and coordination) were assumed to be covered by the annual net changes in Table 1 and were not included in this analysis. Because this analysis extrapolated the costs over each entire province, we expect this estimated cost to increase only moderately with the incorporation of additional subbasin plan costs in future drafts of this analysis.

To help provide a context for the estimated costs to implement subbasin plans, staff compiled a rough estimate of the cost to treat habitat problems throughout the entire Columbia River Basin. The methodology and assumptions for this estimate of the larger problem are provided in Appendix C.

**Upper Columbia United Tribes' Proposal.** Costs submitted by the Upper Columbia United Tribes' members and others represent only those that they believe to be a BPA responsibility (as identified in the NW Power Act) and are part of a complete package of subbasin plan implementation costs (see Appendix D), including:

- Specific biological milestones based on measures in subbasin plans;
- A reasonable pace of implementation considering fiscal and institutional capacity;
- Costs estimated over 10 years with internal prioritization and flexibility; and,
- An understanding that *some* BPA obligations will sunset if requested levels of funding is provided over the ten-year implementation period.

**Wildlife Cost Estimates.** The CBFWA Wildlife Committee estimated the ten-year cost for mitigation of wildlife losses due to the construction of the Federal Columbia River Power System (FCRPS) and the resulting inundation. Assumptions include:

- Mitigation for 80 percent of the construction and inundation loss at a ratio of 1 acre lost: 1 acre of mitigation;
- \$10 million annually for operations and maintenance (and some enhancement) on mitigation lands;
- Focus future mitigation efforts in three areas;
  - \$114 million for Albeni Falls and Chief Joseph/Grand Coulee mitigation;
  - \$26 million in southwest Idaho; and,
  - \$60 million in the Willamette.

The overall wildlife mitigation cost includes wildlife efforts identified in the subbasin plans. Appendix E has a detailed discussion of the wildlife costs. Wildlife cost estimates imbedded in the CBFWA cost estimates do not distinguish:

- Assessments of HUs gained and where they have been credited;
- Unresolved issues of HU accounting methodology in the Willamette Basin; and,
- Hydro-allocation differentials among federal dams.

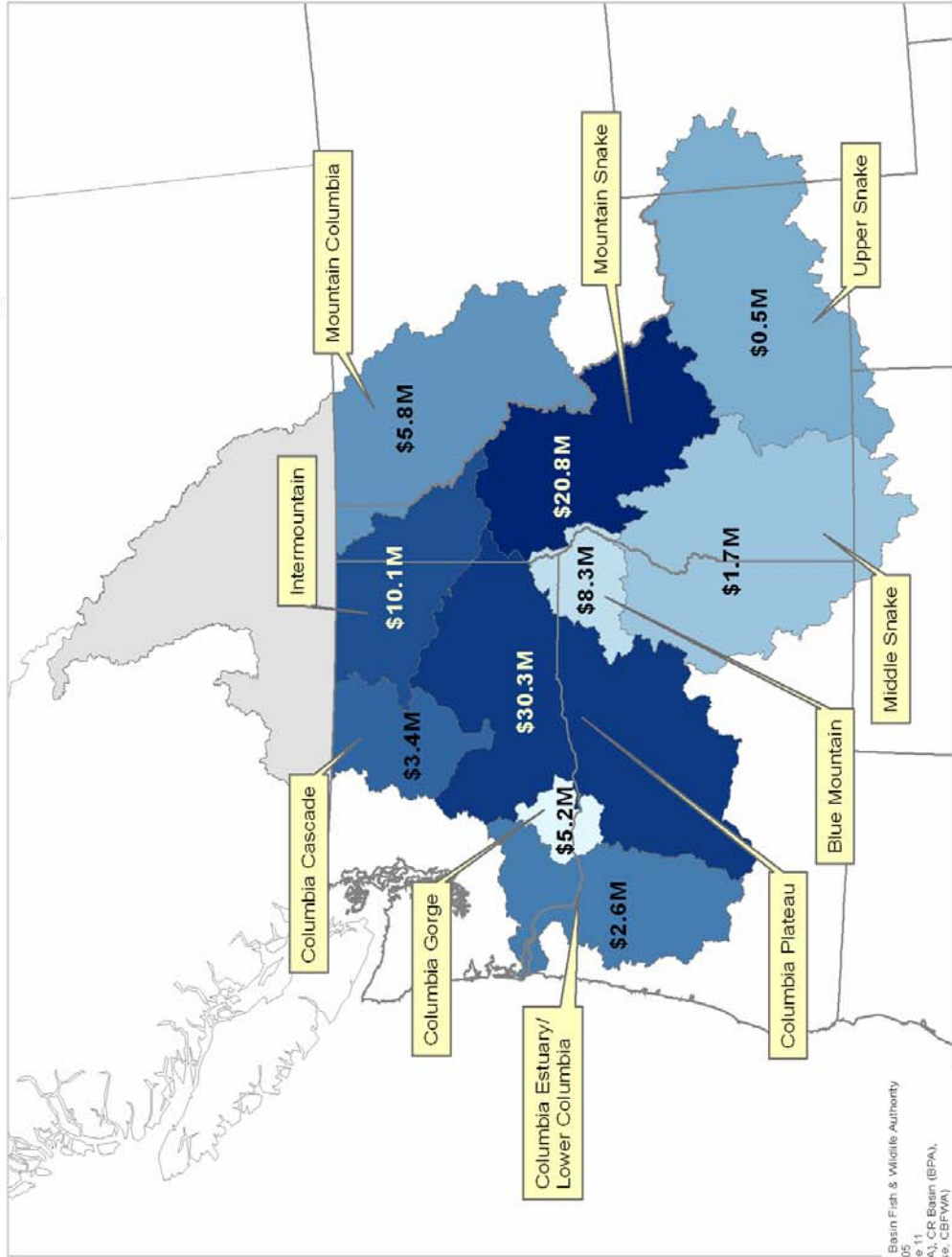
If these factors are addressed, the \$300M wildlife portion of the cost estimates may be reduced or reprioritized.

The cost estimates associated with completing mitigation for wildlife losses do not include the Confederated Salish and Kootenai Tribes (CSKT) due to their dispute with BPA over wildlife mitigation for Hungry Horse and Libby Dams. If the CSKT receive wildlife mitigation in the future, these costs will need to be adjusted accordingly.

In Table 8 the analysis attempts to estimate the physical results from implementing the subbasin plans by compiling the extent of various activities proposed by the plans.

**Analysis of Total Costs.** To examine the effects that the pace of implementation, and other assumptions, has on the annual costs, staff developed a spread sheet for converting estimates of total and annual costs in the Table 1 budget categories into annual costs over differing periods of implementation. This model allows scenarios with different assumptions to be examined and compared in terms of their annual costs. Tables 4 through 7 provide one example of such an analysis. Table 4 shows the input assumptions, in this case, those annual costs summarized in Table 1 and the estimated cost of implementing the draft subbasin plans from Table 1 and 3. The CBFWA Wildlife Committee estimate of the cost to complete mitigation of wildlife losses due to the construction of the FCRPS is in Table 4 also. Tables 5, 6, and 7 show the first ten years of annual costs for implementation over different time periods, in this case, ten years, 25 years, and 100 years, respectively. In these analyses the effect of inflation is also shown, assuming a six percent inflation rate for riparian land and water and a three percent rate for other goods and services.

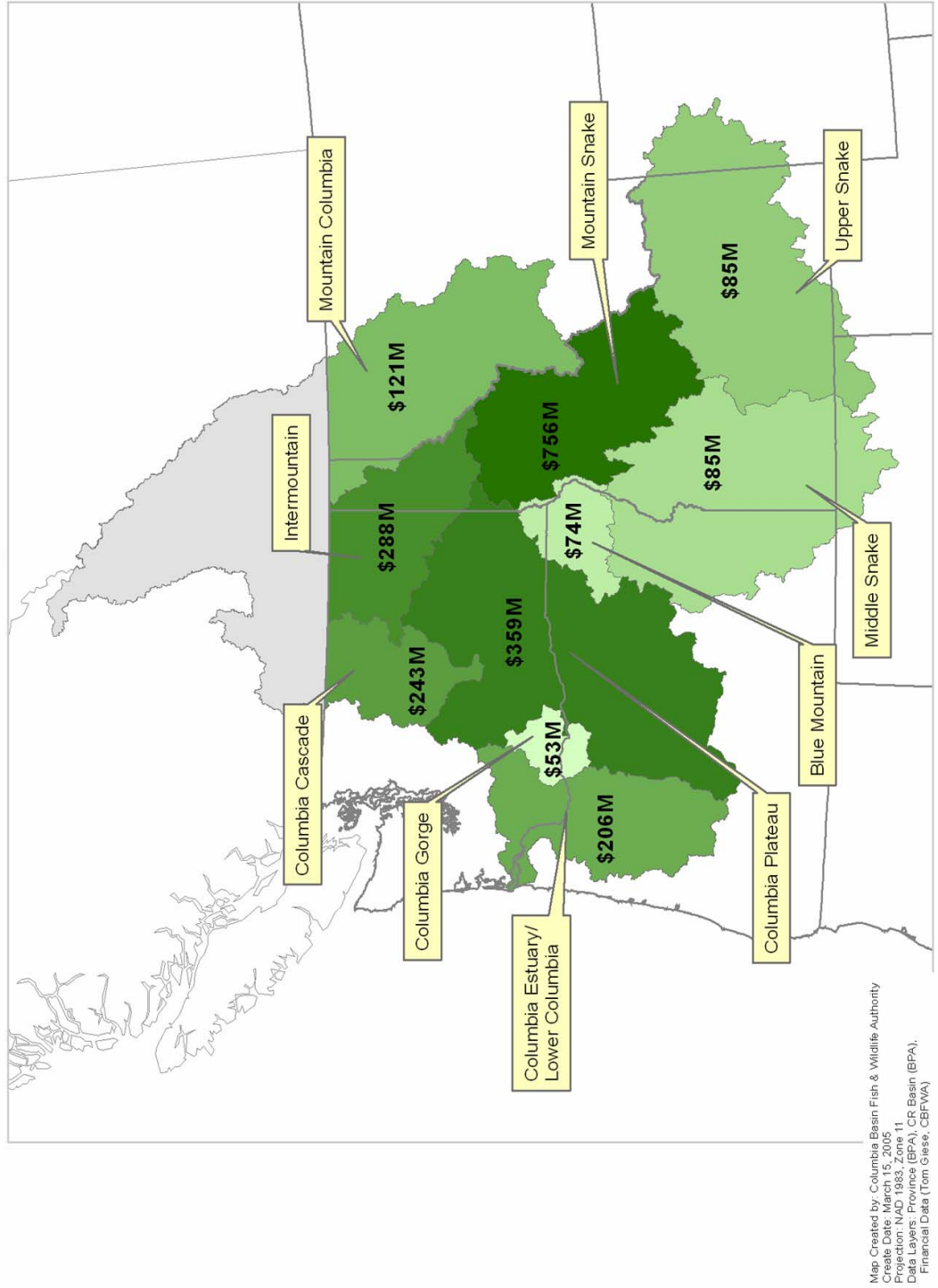
**Figure 1. BPA Fish and Wildlife Average  
Investment (FY2001-04)**



Map Created by: Columbia Basin Fish & Wildlife Authority  
 Create Date: March 15, 2005  
 Projection: NAD 1983, Zone 11  
 Data Layers: Province (BPA), CR Basin (BPA),  
 Financial Data (Tom Giese, CBFWA)



**Figure 2. Estimated Future Fish and Wildlife Investment to Implement Subbasin Plans**



## **Results and Discussion: Future Fish and Wildlife Costs**

Formulating and evaluating all of the factors necessary to estimate fish and wildlife costs is a difficult task. We approached this analysis by examining various categories of costs for the BPA Integrated Fish and Wildlife Program, with particular attention to the costs of implementing programs and projects proposed by one or more parties during their subbasin planning process and implementing certain wildlife provisions. The resulting cost estimates are based on a variety of assumptions. These assumptions and any specific projects or actions that are included in the estimates still must be reviewed by the NPCC and undergo a project selection process. The list of projects also has not been thoroughly reviewed by the fish and wildlife managers. As such, specific projects may or may not be supported by individual managers.

Despite the caveats listed above, we think that the overall cost estimates that we have produced are a valuable indicator of the level of funding that is needed. The cost categories included:

- Subbasin plans - the development of subbasin plans did not include detailed project proposals and budgets. To overcome this problem, various subbasin planners were contacted to provide additional information about the resources needed to implement their plan. The estimates were expanded to cover subbasins where these estimates were not available.
- We undertook a similar process for wildlife mitigation costs. Some specific high interest areas were identified as priorities for the rate case. Estimates from the managers in the area were developed and included in the estimates.
- Our analysis does not include a comprehensive assessment of costs for mainstem measures beyond those contemplated in the Updated Proposed Action or the NPCC Program. However it is clear that additional mainstem measures are necessary to protect, recover, and restore anadromous fish impacted by the federal hydrosystem and need to be funded.

As we noted above these cost estimates and the specific projects that would be implemented need further review. We anticipate that they will become better defined as they pass through the regional decision-making processes. Nonetheless, we continue to believe that the overall estimates are an accurate reflection of the resources that are necessary to make progress for fish and wildlife in the basin.

The analysis summarized in Table 3 indicates that draft subbasin plans will cost about \$1.5 billion to implement. This is probably a minimum estimate and their implementation cost will likely increase as more subbasin estimates are incorporated. In addition, the full costs to improve tributary passage facilities in the Salmon and John Day subbasins have not been included and their addition will increase subbasin plan costs. The costs of implementing the subbasin plans below Bonneville dam have been estimated by extrapolation and have probably been underestimated.

Figures 1 and 2 show the geographic distribution of current (FY 2003 and 2004) BPA spending for fish and wildlife and estimated future investments needed to implement the subbasin plans, respectively. Past investments have been largest in the Plateau and Mountain Snake Provinces with a smaller emphasis on the Upper Columbia and Blue Mountain Provinces. Generally, the subbasin plans continue that emphasis. The fish and wildlife managers are mindful of the economic benefits that accrue to rural communities both as a result of the direct investment of BPA funds in these communities and as a result of increased fishing and hunting opportunities as fish and wildlife populations increase.

This preliminary analysis of the costs of the draft subbasin plans indicate that the subbasin planners anticipate considerably more fish production facilities are needed than assumed in the BPA/NPCC staff analysis in Table 1. That initial analysis assumed no additional production facilities, while this analysis estimates more \$304 million in additional production costs. In addition, the costs of changes to existing fish production facilities that may be anticipated from the NPCC Artificial Production Review and Evaluation process and the Biological Opinions are not included in these costs, but will fall largely in the Reimbursed Expenses portion of the BPA budget.

Table 4 summarizes the overall costs of continuing to carry out the NPCC Fish and Wildlife Program (and associated Biological Opinion actions) and to implement the subbasin plans. At the bottom of Table 4, is a summary of these annual costs (continuing and additional) and the ten-year costs of wildlife mitigation and the subbasin plan implementation. These add to about \$3.1 billion over ten years or a little more than \$300 million per year. If BPA uses its borrowing authority, these annual costs could be reduced to about \$240 million per year (see Table 5), the annual amount for which CBFWA recommends that BPA budget.

The analyses shown in Tables 5 through 7 demonstrate the major effects in reducing annual costs by spreading the implementation costs over longer periods. The current examples assume about \$24 million per year (or a ten-year total of \$240 million) in current habitat spending being re-programmed to cover implementation of the subbasin plans. These analyses indicated that spending at current levels will take about 100 years to implement the draft subbasin plans.

Table 8 summarizes the physical accomplishments that form the basis of the subbasin cost estimates. Implementing the subbasin plans would accomplish: 13 additional or major enhancements to fish hatcheries in 11 subbasins; protection for more than 48,000 acres of habitat; improvements to more than 1300 miles of streams; enhancement activities on more than 75,000 acres of habitat; and, correcting passage problems at more than 1200 diversions and culverts. These estimated achievements are an underestimate because not all achievements are included, only those that fit within the categories used to aggregate them. Further, the material submitted for many of the subbasins was not sufficiently detailed to estimate the physical accomplishments expected. It must be noted

that the achievements reported here do not directly represent increases in fish and wildlife populations (the ultimate objective of implementing the subbasin plans).

While these are large costs, they are consistent with earlier estimates of BPA costs to meet its obligations to fish and wildlife. For example, CBFWA has developed two previous fish and wildlife cost estimates. The first was in 1998 as part of the Multi-Year Implementation Plan. This effort developed costs for implementing all of the elements of the Council Program and FCRPS Biological Opinion. The annual costs were estimated to be \$200 to \$225 million in 1998 dollars, or about \$240 to \$265 million per year in current dollars.

In 2000, CBFWA and the Council conducted the Provincial Review to determine the costs of implementing projects that had been approved by the fish and wildlife managers, the Council, and the Independent Scientific Review Panel. The Provincial Review identified BPA revenue requirements for the Direct Program budget of \$310 million per year for FY 2003 through FY 2006, or about \$350 million per year in current dollars. The history of BPA's F&W spending is included Appendix F.

## **Uncertainty and Risk Management**

Although this analysis provides the most accurate estimate available of the costs to implement the NPCC Fish and Wildlife Program and associated ESA activities, there are other factors that create uncertainty about the ultimate cost of the BPA Integrated Program. This uncertainty derives from numerous sources.

1. Our analysis assumed that other branches of the federal government would provide contributions. For example, the costs for implementing plans in several subbasins (notably those in the Intermountain Province) assume funding from the federal land management agencies that may or may not be forthcoming. If additional Federal appropriations are not available, the region will need to address how to accomplish this work.
2. The analysis of budget "drivers" in Table 1 is based on several assumptions about the ability to reallocate current program expenditures and reduce the need for future budget requirements. These assumptions are untested. For example, Table 1 assumes that BPA and NPCC will reduce current project-scale monitoring and evaluation to make funds available to conduct increased programmatic M&E. How this will be accomplished is unclear, consequently any savings are uncertain.
3. NOAA Fisheries staff has indicated on several occasions that implementing the subbasin plans may not address all of the activities in the forthcoming recovery plans.
4. Pending litigation on the current Biological Opinions may result in significant changes in required fish and wildlife activities, and may increase costs or affect revenues.
5. Implementation of the "Mainstem Amendment" to the NPCC Fish and Wildlife Program may increase costs or affect revenues also.

6. When the currently favorable ocean conditions deteriorate, BPA may be called upon to fund additional activities to address weak-stock survival or productivity.
7. The NPCC Artificial Production Review and Evaluation and the Hatchery Genetic Management Plans call for changes in the operation of many hatcheries built as mitigation for the hydropower system. These costs are not presently reflected in the BPA draft costs for the upcoming rate case and costs for the Reimbursable and the Integrated Program budgets may increase.
8. The prospect of shifting the cost of the Mitchell Act hatcheries to BPA is a substantial uncertainty, considering Congress's previous interest in this issue and increasing pressures on the federal budget.
9. Inflation is not considered in our recommendation, and funding to provide for inflationary costs is often necessary to achieve individual project milestones as scheduled. A three percent inflation rate could result in a \$25 million increase in annual budget needs by the end of the rate period in FY 2009.

All of these uncertainties increase the probability that BPA's Integrated Program budget needs will be higher than the budget levels we recommend. BPA should accommodate these uncertainties explicitly when it sets its rates and when it designs rate adjustment mechanisms. BPA's rate provisions must ensure that it can adequately fund future additional fish and wildlife costs.

## **Economic Impacts**

The budget levels recommended here would result in customers served by utilities purchasing all of their power from BPA paying about \$1.00 per month more. The impact to those served by utilities that purchase less than their full requirements from BPA would be less.

As a rule of thumb, BPA assumes that every \$85 million represents 1 mill or \$0.001 per kilowatt hour on BPA's wholesale power rates for full requirements customers. The CBFWA recommendations for FY 2007 through FY 2008 average \$80 million more than current spending or approximately \$0.001 per kilowatt-hour. The average residential consumer uses about 1,100 kilowatt-hours per month; therefore the fish and wildlife cost increase represents about \$1 per month for the average residential customer served by a utility that purchases all of its power from BPA. BPA provides approximately 40 percent of the electricity used in the Pacific Northwest; the impacts for 60 percent of the region's residential consumers would be less than \$1 per month.

Most of the fish and wildlife activities would be implemented in rural areas east of the Cascade Mountains (Figures 1 and 2). Figure 1 shows the geographic distribution of BPA average annual fish and wildlife spending from its Integrated Program budget for the Fiscal Years 2001 through FY 2004. These investments pay salaries and purchase materials creating additional jobs and economic activity. Figure 2 shows the geographic distribution of estimated ten-year investments in implementing the NPCC subbasin plans. The effects of these investments can be expected to ripple through the tribal and rural economies, creating additional jobs and economic activity.

As fish and wildlife populations increase as a result of these BPA investments, east-side tribal and rural areas will experience increased spending by fishers, hunters, and recreationalists creating additional jobs and economic benefits. For example, in 2001, as a result of previous investments in salmon mitigation and improvements in ocean conditions, salmon runs increased sufficiently for Idaho to open a recreational fishing season on salmon. The Idaho Department of Fish and Game examined the economic benefits of the 2001 salmon season and found that the increased fish opportunity was responsible for almost \$90 million in expenditures. These expenditures were split evenly between the local river communities and the rest of the state. However, impacts were more significant in the smaller local economies. Angler expenditures in Riggins, Idaho (on the Salmon River) during the salmon fishing season stimulated 23 percent of the town's annual sales.

Therefore, the fish and wildlife managers recommend that BPA also consider the important benefits to rural economies of its investments in fish and wildlife while considering the costs of the actions.

## **Conclusions and Recommendations**

Based on the analysis in this report, the fish and wildlife managers make the following conclusions and recommendations.

### **BPA needs to include adequate funds for fish and wildlife in its next rate case.**

- Implementation of the NPCC subbasin plans and including wildlife mitigation over a ten-year period will cost between \$1.5 and \$2 billion.
- The total cost to implement the Fish and Wildlife Program and associated ESA needs is estimated to be about \$240 million per year.
- Carrying out the subbasin plans would only accomplish between one-quarter and one-half of the habitat work needed in the tributaries of the Columbia and Snake Rivers.
- At the current BPA Integrated Program funding rate of \$139 million per year, it would take about 100 years to implement the NPCC Fish and Wildlife Program.
- *Therefore, the fish and wildlife managers recommend that BPA increase the amount of funds available for fish and wildlife activities to approximately \$240 million per year.*

### **The fish and wildlife managers have developed realistic and reasonable cost estimates for the rate case period.**

- It takes some time to increase the rate of implementation.
- The 2002 rate case set BPA revenues with the intent of providing a fish and wildlife budget of \$186 million per year.
- *Therefore, the fish and wildlife managers recommend that BPA ramp up its Integrated Fish and Wildlife Program budget to meet the these targets:*
  - *\$186 million in FY 2006;*
  - *\$200 million in FY 2007;*

- \$225 million in FY 2008; and,
- \$240 million in FY 2009.

**BPA should develop a more flexible capitalization policy to facilitate land and water acquisitions.**

- BPA’s current policy on capitalization is unclear regarding the use of its borrowing authority to purchase land and water.
  - BPA’s interpretation of its policies has inhibited the implementation of the Fish and Wildlife Program.
  - If BPA uses its borrowing authority for these kinds of purchases, the rate impacts of our recommendations are significantly reduced.
- *Therefore, BPA should modify its capitalization policy to set up mechanisms to allow borrowing funds or the use of its borrowing authority to purchase land and water.*

**BPA should address the uncertainties in fish and wildlife costs in its rate case.**

- The fish and wildlife managers note that with the intent of providing these estimates of future budget needs, that these estimates do not incorporate numerous factors that may increase the needs, and that these budget targets are likely to be under-estimates of actual needs.
  - In the previous rate case BPA used two means to address uncertainties: Cost Recovery Adjustment Clauses and revenue collection to meet more than the minimum need.
- *Therefore, the fish and wildlife managers urge BPA to work with others to ensure its rates provide adequate fish and wildlife funding. BPA’s rate provisions must ensure that it can adequately fund future additional fish and wildlife costs.*

**BPA must meet the goals of the Fish and Wildlife Program.**

- After considerable analysis, the NPCC adopted in 1987 an interim estimate of the hydropower (BPA) responsibility to fish and wildlife of 5 million returning adult salmon and mitigation for resident fish and wildlife.
  - The Program also identifies specific goals for resident fish and wildlife mitigation to address the operation and construction of dams and inundation by reservoirs.
  - The NPCC reaffirmed these responsibilities in adopting its amended Fish and Wildlife Program in 2000.
  - Current numbers of returning salmon are approximately the same as they were when the NPCC adopted the interim goal 18 years ago.
- *Therefore, the funding recommended by the fish and wildlife managers through FY 2009 is not likely to exceed costs necessary to achieve the Fish and Wildlife Program goals.*

**The Columbia Basin needs an Implementation Plan for fish and wildlife.**

- The subbasin plans do not, in many cases, identify clear numerical objectives or specific actions, schedules, or costs.
- Such information would provide a statement by those responsible for the fish and wildlife resources of how the resources might be more productively managed and

would provide consistent guidance in a variety of decision processes, such as NPCC amendment processes, ESA recovery planning, annual budget development, activities on Federal lands, local land use planning, etc.

- *Therefore, the fish and wildlife managers strongly recommend development of an implementation plan detailing the actions, schedule and costs needed to implement the Fish and Wildlife Program, and are committed to that effort.*

**Full implementation of the F&W Program and ESA activities will create economic benefits in tribal and rural areas.**

- Most of the fish and wildlife activities would be implemented in rural areas east of the Cascade Mountains creating jobs and additional economic activity.
- As fish and wildlife populations increase as a result of these BPA investments, east-side rural areas will experience increased fishing, hunting and related activities, also creating additional jobs and invigorating local economies.
- For those (residential) customers served by utilities purchasing all of their power from BPA the recommended budget levels would result in about a \$1 per month increase in their electric bill. The impact to those served by utilities that purchase less than their full requirements from BPA would be less.

*Therefore, the fish and wildlife managers recommend that BPA examine the benefits to rural economies from its investments in fish and wildlife.*



Table 1. Future Fish and Wildlife Program Cost Assumptions

F&W Program Categories	Recent Spending (FY01-04 Ave.)	Budget Drivers (UP)	Budget Drivers (DOWN)	Annual Net Change	Estimated Ten-Year Cost (\$M)
Info. Mgmt., Coordination & Administration (IMCA)	\$11.7	Watershed coordination support (~\$2M); Regional data mgmt. (~\$2M); Harv/Hab/Prod integration (~\$0.5)	Little opportunity	Increase (+\$4.5M)	
Monitoring & Evaluation	\$30.0	Bi-Op driven large-scale monitoring; Mainstem evaluations; Future subbasin planning; Fall chinook monitoring (?)	Efficiencies in project scale monitoring from regional M&E plan; Reprogramming short-term assessments	No net change	
Research	\$11.0	Bi-Op life-stage research; NPCC Research Plan; Innovative category	Better focus, less opportunistic research; Emerging issues (e.g.,	Minor Reduction	
Mainstem Programs	\$6.0	Bi-Op increases in predator control (~\$1M); Lamprey work (~\$1M)	Little opportunity	Increase (+\$2M)	
Fish Production	\$39.6	O&M for new facilities (Chief Joe, NEOH, Klickitat, Mid-C coho, Walla Walla, Klickitat), not including capital, (~\$3M); Bi-Op hatchery improvements (~\$2M)	Efficiencies in project-scale operations; Completion of some construction	Increase (+\$3M)	\$291
Habitat	\$35.8	Subbasin plans; BiOp off-site mitigation	Reprogramming based on subbasin plans		
Land Protection					\$404
Instream Flow Improvement					\$34
Enhancement & Restoration					\$626
Additional "Small" Tributary Passage (Expense)					\$187
Additional "Major" Tributary Passage (Capital)					\$21
Wildlife					\$300
<b>Total</b>	\$134.1			+\$9M (without Habitat)	\$1,864

**Table 2. Status of Subbasin Plan Cost Estimates**

Subbasin	Source	Status	SB-Province Factor
<b>Mtn Columbia Province</b>			<b>X1</b>
Kootenai - Idaho	UCUT	Included	
Kootenai - Montana	SKT/MDFWP	Included	
Flathead	SKT/MDFWP	Included	
<b>Intermountain Province</b>			<b>X1</b>
Coeur D'Alene	UCUT	Included	
Columbia/L. Roosevelt	UCUT	Included	
Pend Oreille	UCUT	Included	
Spokane	UCUT	Included	
<b>Mountain Snake Province</b>			<b>X1.5**</b>
Clearwater	NPT	Included	
Lo/Little Salmon	NPT	Included	
<b>Blue Mountain Province</b>			<b>X1</b>
Grande Ronde	NPT	Included	
Asotin	NPT	Included*	
Imnaha	NPT	Included	
Snake-HellsCanyon	NPT	Included	
<b>Upper &amp; Middle Snake Province</b>			<b>X2**</b>
Malheur	BPT	Included	
Owyhee	SBT	Included	
<b>Columbia Cascade Province</b>			<b>X1</b>
Wenatchee	YN	Included	
Entiat	YN	Included	
Methow	YN	Included	
Okanogan	UCUT	Included	
<b>Plateau Province</b>			<b>X2**</b>
Umatilla	NPCC staff	Included	
Tucannon	NPT	Included*	
Yakima	YN	Included	
Rock Creek	YN	Included	
Walla Walla	CTUIR	Included	
<b>Columbia Gorge Province</b>			<b>X1.5**</b>
Hood	NPCC staff	Included	
White Salmon	YN	Included	
Klickitat	YN	Included	
<b>Lower Columbia &amp; Estuary Province</b>			<b>X0</b>
WA Subbasins	LCFRB		

Others - Non-Tribal subbasin planners

\* Less land acquisition costs

\*\* Facility capital costs not extrapolated.

PRELIMINARY

Table 3. Estimated Additional Costs to Implement Subbasin Plans

PRELIMINARY

SUBBASIN PLAN COST	Mtn		Mtn		U&M	Columbia		Columbia	Lo. Col. &	Total Habitat	Total
	Columbia	Inter Mtn	Snake	Blue Mtn	Snake	Cascade	Plateau	Gorge	Estuary	/Prod Costs (X1.1)	Additional Costs (X1.1)
<u>IMCA</u> - Regional Data Management	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
<u>IMCA</u> - Watershed Coordination	\$2.0	\$2.0	\$5.0	\$0.4	\$0.0	\$0.0	\$0.2	\$0.0	\$0.0	\$10.5	
<u>M&amp;E</u> - Programmatic M&E	\$0.0	\$0.0	\$0.0	\$0.0	\$11.0	\$9.8	\$0.0	\$0.0	\$0.0	\$22.9	
<u>M&amp;E</u> - Mainstem Evaluations	\$0.0	\$1.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$1.1	
<u>M&amp;E</u> - Subbasin Planning	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.3	\$0.0	\$0.3	\$0.0	\$0.6	
<u>Research</u>	\$0.0	\$2.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$2.9	
<u>Production</u> - New Facilities (Capital)	\$22.8	\$37.8	\$0.0	\$10.8	\$5.6	\$68.8	\$21.6	\$7.6	\$0.0	\$192.4	\$192.4
<u>Production</u> - FWP facilities O/M	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	
<u>Production</u> - BiOp Improvements	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	
<u>Production</u> - Other Costs (Expenses)	\$1.3	\$11.9	\$24.6	\$3.4	\$15.0	\$4.9	\$10.0	\$18.5	\$0.0	\$98.5	\$98.5
<u>Habitat</u> - Land Protection Cost	\$34.7	\$52.0	\$84.8	\$2.7	\$24.0	\$62.8	\$102.7	\$3.7	\$0.0	\$404.2	\$404.2
<u>Habitat</u> - Instream Flow Cost	\$0.0	\$0.0	\$0.0	\$0.0	\$6.2	\$6.5	\$10.0	\$8.2	\$0.0	\$34.0	\$34.0
<u>Habitat</u> - Enhancement & Restoration Cost	\$52.2	\$76.3	\$240.3	\$37.0	\$46.8	\$37.3	\$73.3	\$5.8	\$0.0	\$625.8	\$625.8
<u>Habitat</u> - Wildlife Mitigation Cost	\$0.0	\$70.9	\$0.0	\$0.0	\$21.9	\$27.6	\$0.0	\$0.0	\$0.0	\$132.5	
<u>Habitat</u> - Additional Assessment	\$6.8	\$33.1	\$34.3	\$10.2	\$10.2	\$11.5	\$37.8	\$4.5	\$0.0	\$163.2	
<u>Habitat</u> - Additional "Small" Tributary Passage (Expense)	\$1.1	\$0.0	\$117.2	\$9.3	\$17.0	\$7.2	\$18.1	\$0.5	\$0.0	\$187.4	\$187.4
<u>Habitat</u> - Additional "Major" Tributary Passage (Capital)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.5	\$9.0	\$3.8	\$0.0	\$21.2	\$21.2
<u>Habitat</u> - Other Costs	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	
<b>Total Province Additional</b>	\$120.8	\$287.7	\$506.1	\$73.7	\$157.8	\$243.2	\$282.8	\$52.8	\$0.0	\$1,897.4	\$1,563.6
Total Habitat and Production Costs (from Subbasin Plans)										\$1,897.4	
Total 10 year Additional Costs			\$1,564								

**Assumptions**

Information Management, Coordination & Administration (IMCA)		Monitoring & Evaluation	
Continuing Cost	\$11.7	Continuing Cost	\$17.6
Regional Data Management (additional \$M/yr)	\$2.0	Programmatic M&E (additional \$M/yr)	\$10.0
Production/Habitat Integration (additional \$M/yr)	\$0.5	Additional mainstem evaluations (additional \$M/yr)	\$1.0
Watershed Coordination Support (additional \$M/yr)	\$2.0	Future subbasin planning (additional \$M/yr)	\$2.0
Research		Mainstem Program Expenses	
Continuing Cost	\$7.4	Continuing Cost	\$6.0
BiOp life-stage research (additional \$M/yr)	\$1.0	Additional Predator Control (additional \$M/yr)	\$1.0
NPCC Research Plan work (additional \$M/yr)	\$4.0	Additional Lamprey work (additional \$M/yr)	\$1.0
Innovative category (additional \$M/yr)	\$0.0		
Fish Production (Anadromous & Resident)			
Continuing Cost	\$39.6		
BiOp hatchery improvements (\$M/yr)	\$2.0		
Total New Facilities Cost (Capital) (\$M Total)	\$192.4		
Total Additional Costs & O/M (Expense) (\$M Total)	\$98.5		
Habitat			
Continuing Cost	\$12.1		
Land Protection Cost (\$M Total)	\$404.2		
Instream Flow Improvement Cost (\$M Total)	\$34.0		
Enhancement & Restoration Cost (\$M Total)	\$625.8		
Additional "Small" Tributary Passage (Expense) (\$M Total)	\$187.4		
Additional "Major" Tributary Passage (Capital) (\$M Total)	\$21.2		
Wildlife Mitigation (\$M Total)	\$300.0		
Other Assumptions			
Total Annual Continuing Cost	\$94.4		
Total Annual Additions	\$26.5		
Total 10-Year Wildlife Mitigation Cost	\$300.0		
Total 10-Year Additional Costs from Subbasin Plans	\$1,563.6		
Total Cost of 10-Year Effort	\$3,072.8		
Land Cost Inflation Rate	6%		
Other Items Inflation Rate	3%		
Other Items Inflation Rate Input	Inflation Rate	Weight	
Labor	0.0%	0.5	
Materials	0.0%	0.5	

Table 5. Estimated Fish and Wildlife

Duration of Implementation (Years)												
	10											
Cost Item (\$Millions/year)	Assume	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	Ten Year Cost
<b>Information Management, Coordination &amp; Administration</b>												
Continuing Cost		11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	\$117.0
Regional Data Management	2	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
Production/Habitat Integration	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	\$5.0
Watershed Coordination Support	2	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
IMCA Total		\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$162.0
<b>Monitoring &amp; Evaluation</b>												
Continuing Cost		17.58	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	\$175.8
Programmatic M&E	10	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	\$100.0
Additional mainstem evaluations	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Future subbasin planning	\$2	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
M&E Total		\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$305.8
<b>Research</b>												
Continuing Cost		7.44	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	\$74.4
BiOp life-stage research	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
NPCC Research Plan	4.00	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	\$40.0
Innovative category	0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Research Total		\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$124.4
<b>Mainstem Program Expense</b>												
Continuing Cost		6.00	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	\$60.0
Additional Predator Control	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Additional Lamprey work	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Mainstem Total		\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$80.0
<b>Fish Production</b>												
Continuing Cost		\$39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	\$396.0
Additional O&M on completed FWP facilities	\$3.0	1.0	1.0	2.0	2.0	3.0	3.0	3.0	3.0	3.0	3.0	\$24.0
BiOp hatchery improvements	\$2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
Total New Facilities Cost (Capital)	\$192.4	19.2	19.2	19.2	19.2	19.2	19.2	19.2	19.2	19.2	19.2	
Total Additional Costs & O/M (Expense)	\$98.5	9.9	9.9	9.9	9.9	9.9	9.9	9.9	9.9	9.9	9.9	\$98.5
Fish Production Total		\$71.7	\$71.7	\$72.7	\$72.7	\$73.7	\$73.7	\$73.7	\$73.7	\$73.7	\$73.7	\$730.9
<b>Habitat</b>												
Continuing Cost		\$12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	\$121.0
Land Protection Cost	\$404.2	40.4	40.4	40.4	40.4	40.4	40.4	40.4	40.4	40.4	40.4	\$404.2

Table 5. Estimated Fish and Wildlife

Duration of Implementation (Years)		10										
Cost Item (\$Millions/year)	Assume	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	Ten Year Cost
Instream Flow Improvement Cost	\$34.0	3.4	3.4	3.4	3.4	3.4	3.4	3.4	3.4	3.4	3.4	\$34.0
Enhancement & Restoration Cost	\$625.8	62.6	62.6	62.6	62.6	62.6	62.6	62.6	62.6	62.6	62.6	\$625.8
Annual Habitat O&M	0.00%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Assessments	\$0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Additional "Small" Tributary Passage (Expense)	\$187.4	18.7	18.7	18.7	18.7	18.7	18.7	18.7	18.7	18.7	18.7	\$187.4
Additional "Major" Tributary Passage (Capital)	\$21.2	2.1	2.1	2.1	2.1	2.1	2.1	2.1	2.1	2.1	2.1	\$21.2
Additional Tributary Passage O&M	0%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Additional Wildlife Mitigation	\$300.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	\$300.0
Additional Wildlife O&M	0.00%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
<b>Habitat Total</b>		\$169.4	\$169.4	\$169.4	\$169.4	\$169.4	\$169.4	\$169.4	\$169.4	\$169.4	\$169.4	\$1,693.7
Land & Water Cost Inflation Rate	6%											
Other Items Inflation Rate	3%											
compound L&W %		1.0000	1.0600	1.1236	1.1910	1.2625	1.3382	1.4185	1.5036	1.5938	1.6895	
compound other %		1.0000	1.0300	1.0609	1.0927	1.1255	1.1593	1.1941	1.2299	1.2668	1.3048	
total L&W		73.8	73.8	73.8	73.8	73.8	73.8	73.8	73.8	73.8	73.8	738.2
total other		234.5	234.5	235.5	235.5	236.5	236.5	236.5	236.5	236.5	236.5	2358.7
inflated L&W		73.8	78.2	82.9	87.9	93.2	98.8	104.7	111.0	117.7	124.7	
inflated other		234.5	241.5	249.8	257.3	266.1	274.1	282.4	290.8	299.5	308.5	
<b>TOTAL Cost without Borrowing (\$M/yr)</b>		\$3,096.8	\$308.3	\$308.3	\$309.3	\$309.3	\$310.3	\$310.3	\$310.3	\$310.3	\$310.3	\$3,096.8
Capital Cost w/o borrowing		\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$706.6
Percent capitalized	100%	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	\$70.7	
expensed		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	
Revenue Required for borrowed		\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	
Capital Cost with borrowing		\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$7.1	\$70.7
Annual cost less capital		\$237.6	\$237.6	\$238.6	\$238.6	\$239.6	\$239.6	\$239.6	\$239.6	\$239.6	\$239.6	
<b>TOTAL Cost with Borrowing (\$M/yr)</b>		\$2,460.9	\$244.7	\$244.7	\$245.7	\$245.7	\$246.7	\$246.7	\$246.7	\$246.7	\$246.7	\$2,460.9
<b>TOTAL Costs with inflation</b>												
with BPA Borrowing		\$308.3	\$319.7	\$332.7	\$345.2	\$359.3	\$372.9	\$387.1	\$401.8	\$417.2	\$433.2	\$0.0
without BPA Borrowing												

Duration of Implementation (Years) 25

Cost Item (\$Millions/year)	Assume	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	Ten Year Cost
<b>Information Management, Coordination &amp; Administration</b>												
Continuing Cost	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	\$117.0
Regional Data Management	<span style="border: 1px solid black; padding: 2px;">2</span>	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
Production/Habitat Integration	<span style="border: 1px solid black; padding: 2px;">0.5</span>	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	\$5.0
Watershed Coordination Support	<span style="border: 1px solid black; padding: 2px;">2</span>	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
<b>IMCA Total</b>		\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$162.0
<b>Monitoring &amp; Evaluation</b>												
Continuing Cost	17.58	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	\$175.8
Programmatic M&E	<span style="border: 1px solid black; padding: 2px;">10</span>	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	\$100.0
Additional mainstem evaluations	<span style="border: 1px solid black; padding: 2px;">1</span>	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Future subbasin planning	<span style="border: 1px solid black; padding: 2px;">\$2</span>	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
<b>M&amp;E Total</b>		\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$305.8
<b>Research</b>												
Continuing Cost	7.44	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	\$74.4
BiOp life-stage research	<span style="border: 1px solid black; padding: 2px;">1</span>	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
NPCC Research Plan	<span style="border: 1px solid black; padding: 2px;">4.00</span>	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	\$40.0
Innovative category	<span style="border: 1px solid black; padding: 2px;">0</span>	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
<b>Research Total</b>		\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$124.4
<b>Mainstem Program Expense</b>												
Continuing Cost	6.00	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	\$60.0
Additional Predator Control	<span style="border: 1px solid black; padding: 2px;">1</span>	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Additional Lamprey work	<span style="border: 1px solid black; padding: 2px;">1</span>	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
<b>Mainstem Total</b>		\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$80.0
<b>Fish Production</b>												
Continuing Cost	\$39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	\$396.0
Additional O&M on completed FWP facilities	<span style="border: 1px solid black; padding: 2px;">\$3.0</span>	1.0	1.0	2.0	2.0	3.0	3.0	3.0	3.0	3.0	3.0	\$24.0
BiOp hatchery improvements	<span style="border: 1px solid black; padding: 2px;">\$2.0</span>	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0

Duration of Implementation (Years) **25**

Cost Item (\$Millions/year)	Assume	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	Ten Year Cost
Total New Facilities Cost (Capital)	\$192.4	7.7	7.7	7.7	7.7	7.7	7.7	7.7	7.7	7.7	7.7	
Total Additional Costs & O/M (Expense)	\$98.5	3.9	3.9	3.9	3.9	3.9	3.9	3.9	3.9	3.9	3.9	\$39.4
<b>Fish Production Total</b>		\$54.2	\$54.2	\$55.2	\$55.2	\$56.2	\$56.2	\$56.2	\$56.2	\$56.2	\$56.2	\$556.4
<b>Habitat</b>												
Continuing Cost	\$12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	\$121.0
Land Protection Cost	\$404.2	16.2	16.2	16.2	16.2	16.2	16.2	16.2	16.2	16.2	16.2	\$161.7
Instream Flow Improvement Cost	\$34.0	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4	\$13.6
Enhancement & Restoration Cost	\$625.8	25.0	25.0	25.0	25.0	25.0	25.0	25.0	25.0	25.0	25.0	\$250.3
Annual Habitat O&M	0.00%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Assessments	\$0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Additional "Small" Tributary Passage (Expense)	\$187.4	7.5	7.5	7.5	7.5	7.5	7.5	7.5	7.5	7.5	7.5	\$75.0
Additional "Major" Tributary Passage (Capital)	\$21.2	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	\$8.5
Additional Tributary Passage O&M	0%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Additional Wildlife Mitigation	\$300.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	\$120.0
Additional Wildlife O&M	0.00%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
<b>Habitat Total</b>		\$75.0	\$75.0	\$75.0	\$75.0	\$75.0	\$75.0	\$75.0	\$75.0	\$75.0	\$75.0	\$750.1
<b>TOTAL Cost without Borrowing (\$M/yr)</b>												
	\$1,978.6	\$196.5	\$196.5	\$197.5	\$197.5	\$198.5	\$198.5	\$198.5	\$198.5	\$198.5	\$198.5	\$1,978.6
<b>TOTAL Cost with Borrowing (\$M/yr)</b>												
	\$1,724.3	\$171.0	\$171.0	\$172.0	\$172.0	\$173.0	\$173.0	\$173.0	\$173.0	\$173.0	\$173.0	\$1,724.3
<b>TOTAL with inflation</b>												
		\$196.5	\$203.2	\$211.3	\$218.7	\$227.4	\$235.4	\$243.6	\$252.2	\$261.1	\$270.3	\$2,319.7



Duration of Implementation (Years) 100

Cost Item (\$Millions/year)	Assume	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	Ten Year Cost
<b>Information Management, Coordination &amp; Administration</b>												
Continuing Cost	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	11.7	\$117.0
Regional Data Management	2	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
Production/Habitat Integration	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	\$5.0
Watershed Coordination Support	2	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
<b>IMCA Total</b>		\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$16.2	\$162.0
<b>Monitoring &amp; Evaluation</b>												
Continuing Cost	17.58	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	17.6	\$175.8
Programmatic M&E	10	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	\$100.0
Additional mainstem evaluations	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Future subbasin planning	\$2	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0
<b>M&amp;E Total</b>		\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$30.6	\$305.8
<b>Research</b>												
Continuing Cost	7.44	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	7.4	\$74.4
BiOp life-stage research	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
NPCC Research Plan	4.00	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	\$40.0
Innovative category	0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
<b>Research Total</b>		\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$12.4	\$124.4
<b>Mainstem Program Expense</b>												
Continuing Cost	6.00	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	\$60.0
Additional Predator Control	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
Additional Lamprey work	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$10.0
<b>Mainstem Total</b>		\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$80.0
<b>Fish Production</b>												
Continuing Cost	\$39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	39.6	\$396.0
Additional O&M on completed FWP facilities	\$3.0	1.0	1.0	2.0	2.0	3.0	3.0	3.0	3.0	3.0	3.0	\$24.0
BiOp hatchery improvements	\$2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	\$20.0

Duration of Implementation (Years) **100**

Cost Item (\$Millions/year)	Assume	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	Ten Year Cost
Total New Facilities Cost (Capital)	\$192.4	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9	
Total Additional Costs & O/M (Expense)	\$98.5	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	\$9.9
<b>Fish Production Total</b>		<b>\$45.5</b>	<b>\$45.5</b>	<b>\$46.5</b>	<b>\$46.5</b>	<b>\$47.5</b>	<b>\$47.5</b>	<b>\$47.5</b>	<b>\$47.5</b>	<b>\$47.5</b>	<b>\$47.5</b>	<b>\$469.1</b>
<b>Habitat</b>												
Continuing Cost	\$12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	\$121.0
Land Protection Cost	\$404.2	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	\$40.4
Instream Flow Improvement Cost	\$34.0	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	\$3.4
Enhancement & Restoration Cost	\$625.8	6.3	6.3	6.3	6.3	6.3	6.3	6.3	6.3	6.3	6.3	\$62.6
Annual Habitat O&M	0.00%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Assessments	\$0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Additional "Small" Tributary Passage (Expense)	\$187.4	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9	\$18.7
Additional "Major" Tributary Passage (Capital)	\$21.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	\$2.1
Additional Tributary Passage O&M	0%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
Additional Wildlife Mitigation	\$300.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	\$30.0
Additional Wildlife O&M	0.00%	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	\$0.0
<b>Habitat Total</b>		<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$27.8</b>	<b>\$278.3</b>
<b>TOTAL Cost without Borrowing (\$M/yr)</b>												
	\$1,419.6	\$140.6	\$140.6	\$141.6	\$141.6	\$142.6	\$142.6	\$142.6	\$142.6	\$142.6	\$142.6	\$1,419.6
<b>TOTAL Cost with Borrowing (\$M/yr)</b>												
	\$1,356.0	\$134.2	\$134.2	\$135.2	\$135.2	\$136.2	\$136.2	\$136.2	\$136.2	\$136.2	\$136.2	\$1,356.0
<b>TOTAL with inflation</b>												
		\$140.6	\$145.0	\$150.6	\$155.4	\$161.5	\$166.6	\$171.9	\$177.3	\$183.0	\$188.8	\$1,640.7

<b>ACHIEVEMENT TARGETS (10 Year)</b>	<b>Mtn Columbia</b>	<b>Inter Mtn</b>	<b>Mtn Snake</b>	<b>Blue Mtn</b>	<b>U&amp;M Snake</b>	<b>Columbia Cascade</b>	<b>Plateau</b>	<b>Columbia Gorge</b>	<b>Lo. Col. &amp; Estuary</b>	<b>Basin Totals</b>
<b>New Production Facilities</b>										
Number per Province	1	3		1	1	4	2	1		13
<b>Habitat</b>										
Acres purchased	4,000	40	10,000	0	7,000	4,000	3,000	45	0	28,085
Acres leased	0	0	1,300	500	2,000	4,500	11,140	1,040	0	20,480
Miles of fence	80	0	660	100	580	35	68	73	0	1,596
Acre-Feet of Water Purchased	0	0	0	0	0	18	50	0	0	68
Acres planted	40	0	3,010	500	30,400	90	177	357	0	34,574
Miles of Road Obliterated	60	0	2,820	400	20	20	30	93	0	3,443
Acres Treated for Weeds	0	0	31,370	10,500	0	0	0	0	0	41,870
Miles of Instream Improvements	30	38	630	100	410	30	57	21	0	1,316
Number of Barriers Removed	10	0	780	85	140	7	61	10	0	1,093
Number of Diversions Screened	15	0	0	4	70	23	10	0	0	122
Number of Sites Monitored	117	50	0	0	20	5	50	0	0	242